



CABINET

Report of: Councillor Dr Peter Moseley
Cabinet Member for Environment

Report to:	Cabinet
Date:	20th December 2018
Subject:	Joint Municipal Waste Management Strategy for Lincolnshire (ENV710)

Decision Proposal:	Key Decision
Relevant Cabinet Member:	Councillor Dr Peter Moseley Cabinet Member for Environment
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SUMMARY

The draft Joint Municipal Waste Management Strategy (JMWMS) for Lincolnshire sets out how the eight local authorities in Lincolnshire and the Environment Agency will work in partnership to deliver sustainable waste management services and to deliver best value in doing so. The work is led by the County Council and managed through the Lincolnshire Waste Partnership (LWP) which includes representation from each local authority.

The Environment Overview and Scrutiny Committee considered the first draft Strategy (report ENV689) on the 24th April 2018. This was followed by a Member workshop which provided a response to the consultation.

The LWP considered the results of the consultation and agreed final changes at its August meeting. All partners in the LWP will be recommending that their organisations adopt and support the joint strategy.

Members of the Environment Overview and Scrutiny Committee considered the final document, presented as an appendix to report number ENV709, at the meeting of 20th November and recommended its approval by Cabinet.

RECOMMENDATION

That Cabinet adopts the Joint Municipal Waste Management Strategy for Lincolnshire as set out in Appendix 1 of this report.

1. BACKGROUND TO REPORT

1.1 The JMWMS considers the local authority collected waste in Lincolnshire which accounts for around 10% of the total waste produced by all sectors (e.g. agricultural, construction, industrial etc.). The strategy considers how the partnership will collect and treat the 368,000 tonnes of local authority collected waste each year. It is a statutory requirement to produce a JMWMS.

1.2 The final JMWMS document is attached at Appendix 1 of this report. It sets out the current position, detailing the total volumes; the anticipated growth; the associated waste infrastructure such as collection and treatment processes and the levels of recycling within the county.

1.3 The overall vision set out in the draft strategy is:

“To seek the best environmental option to provide innovative, customer friendly waste management solutions that give value for money to Lincolnshire”

In addition, the LWP has developed a shared value:

“All objectives should also ensure that services under the Strategy represent the best possible environmental option which gives value for money for Lincolnshire residents”.

1.4 Ten specific objectives are detailed which are designed to enable the LWP to achieve its proposed vision as detailed on page 6 of the draft strategy. The ten objectives are as follows:

Objective 1	To improve the quality and therefore commercial value of our recycling stream.
Objective 2	To move towards a common set of recycling materials.

Objective 3	To consider the introduction of separate food waste collections where technically, environmentally and economically practicable.
Objective 4	To explore new opportunities of promoting waste minimisation and using all waste as a resource in accordance with the waste hierarchy.
Objective 5	To contribute to the UK recycling target of 50% by 2020 and 55% by 2025.
Objective 6	To find the most appropriate ways to measure our environmental performance and set appropriate targets.
Objective 7	To seek to reduce our carbon footprint.
Objective 8	To make an objective assessment of what further waste processing/disposal capacity is required and as necessary, secure appropriate capacity.
Objective 9	To regularly review the LWP governance model in order to provide the best opportunity to bring closer integration and the implementation of the objectives set by the strategy.
Objective 10	To consider appropriate innovative solutions in the delivery of our waste management services.

2. Consultation

2.1 The feedback from the consultation exercise can be found in Appendix B of the strategy. In the main, most feedback was supportive with 89% agreeing or strongly agreeing with the vision and 75% agreeing or strongly agreeing that the proposed objectives will achieve that vision. The main changes following the consultation were:

- Strengthening of some of the strategic objectives, whilst keeping the overall meaning.
- Adding an initial Action Plan (included in the JMWMS as Appendix D) to indicate ways in which the LWP will work together to achieve the agreed objectives.
- Increasing the emphasis placed on waste minimisation in Objective 4.

3. Collective Agreement

3.1 Obtaining agreement from 8 different organisations to produce the JMWMS has been achieved through discussion and debate at the LWP. Different Authorities may have slightly different priorities. However, in the main, the attached Strategy provides a good platform from which all partners can work collectively towards a common set of goals.

- 3.2 One area of focus specifically effecting South Kesteven has been around Objective 3. The wording remains to “consider the introduction of separate food waste collections”. Members will recall that on behalf of the LWP South Kesteven is currently trialling a food waste collection service for 12 months. This commenced on the 4th July 2018 with the intention of assessing its benefits both in terms of improving the amounts recycled but also in terms of overall waste collected. The accuracy of the data being collected will increase over time. The intention is to assess the impacts of the trial and evaluate how the scheme could be expanded at no additional cost to South Kesteven District Council.

4. OTHER OPTIONS CONSIDERED

- 4.1 None. As a two-tier local authority area Lincolnshire is required, by law, to have a shared waste strategy.

5. RESOURCE IMPLICATIONS

- 5.1 The JMWMS currently has had no financial evaluations. The financial impact will need to be evaluated if there are any resulting changes to service delivery.

6. RISK AND MITIGATION

- 6.1 At this stage in the process no significant risks have been identified.

7. ISSUES ARISING FROM IMPACT ANALYSIS (EQUALITY, SAFEGUARDING etc.)

- 7.1 Any changes to front line services will require impact analysis to be undertaken.

8. CRIME AND DISORDER IMPLICATIONS

- 8.1 None identified.

9. COMMENTS OF FINANCIAL SERVICES

- 9.1 It is assumed that the adoption of the JMWMS and the specific objectives set out at 1.4 will be met from existing budgetary resources. However, should any costs arise from the adoption of this strategy and its associated action plan that exceed current budget levels, then subsequent resource approval should be sought.

10. COMMENTS OF LEGAL AND DEMOCRATIC SERVICES

- 10.1 Under the Waste and Emissions Trading Act 2003, authorities in two-tier areas have a duty to have, and to keep updated, a shared waste strategy. The provisions of s.32 of the Waste and Emissions Trading Act 2003 are specific about the duty to formulate policy and keep it under review. It allows Waste Collection Authorities (WCA) and Waste Disposal Authorities (WDA) to work together in deciding how they will manage municipal waste in their area.

10.2 The adoption of the draft Joint Municipal Waste Management Strategy (JMWMS) proposed in this report would fulfil the duty set out at s.32 which requires the waste authorities for a two-tier area to have for the area a joint strategy for the management of:

(a) waste from households, and

(b) other waste that, because of its nature or composition, is similar to waste from households.

11. COMMENTS OF OTHER RELEVANT SERVICES

11.1 None

12. APPENDICES

12.1 Appendix 1 Joint Municipal Waste Management Strategy for Lincolnshire

13. BACKGROUND PAPERS

13.1 [Joint Municipal Waste Management Strategy for Lincolnshire June 2008](#)

13.2 [Report Number ENV689](#), Joint Municipal Waste Strategy for Lincolnshire to Environment Overview and Scrutiny Committee, 24 April 2018

13.3 [Report Number ENV709](#), Joint Municipal Waste Strategy for Lincolnshire to Environment Overview and Scrutiny Committee, 20th November 2018

13.4 Waste and Emissions Trading Act 2003,
<https://www.legislation.gov.uk/ukpga/2003/33/section/32>